

LIBRARIES FACILITIES FINANCING AUTHORITY (LFFA) JOINT POWERS AUTHORITY BOARD

Thursday October 15, 2015 Downtown Branch Meeting Room 224 Church Street, Santa Cruz, CA 95060

9:00 a.m. PUBLIC MEETING

The Board reserves the right to take action on any item included on this agenda.

- 1. ROLL CALL
- 2. APPROVE AGENDA OF October 15, 2015
- 3. ORAL COMMUNICATIONS
- 4. EXECUTIVE DIRECTOR REPORT
 - A. Schedule of key dates (version 6) (pg 2)
- 5. CONSENT AGENDA
 - A. Approve Minutes of September 9, 2015 meeting (pg 4)
 - B. Approve Minutes of September 10, 2015 meeting (pg 7)
- STAFF REPORTS
 - A. Direction for LFFA JPA agreement amendment #01 to Section 2 for bond proceeds distribution to member agencies (pg 9)
 - B. Update on and consider support of SCPL Board polling subcommittee (pg17)
- 7. WRITTEN COMMUNICATION
- 8. BOARD MEETING CALENDAR
 The Board will consider its current meeting schedule and may revise it as necessary.
- 9. ADJOURN

The Libraries Facilities Financing Authority Joint Powers Authority Board will adjourn from the regular meeting of October 15, 2015 to its next regular meeting of October 22, 2015 tentatively scheduled at the Aptos Branch Meeting Room at 1:00 pm (7695 Soquel Drive, Aptos CA 95003).

The Santa Cruz County Libraries Facilities Financing Authority does not discriminate against persons with disabilities. Out of consideration for people with chemical sensitivities, we ask that you attend fragrance free. Upon request, the agenda can be provided in a format to accommodate special needs. Additionally, if you wish to attend this public meeting and will require assistance such as an interpreter for American Sign Language, Spanish, or other special equipment, please call the Library Administration Office at 427-7706 at least five days in advance so that we can arrange for such special assistance, or email library_admin@santacruzpl.org.

SANTA CRUZ COUNTY LIBRARY (SCPL); LIBRARIES FACILITIES FINANCING AUTHORITY (LFFA); AND ASSOCIATED MEMBER AGENCIES

JPA AMENDMENTS, COMMUNITY FACILITIES DISTRICT FORMATION & ELECTION CYCLE

SCHEDULE OF KEY DATES (version 6 - draft)

Includes key possible dates for member agency actions

| 8/27/2015 (Thu) | LFFA | LFFA Meeting – Rate and Apportionment study session and direction |
|--------------------|------------|--|
| | a perpen a | |
| 9/09/2015 (Wed) | LFFA | LFFA Meeting – Final direction on Rate and Apportionment; Final Direction on LFFA Project Jurisdictional Allocation |
| 9/10/2015 | LFFA | LFFA Meeting - Final direction on Rate and Apportionment (if necessary); Final |
| (Thu) | | Direction on LFFA Project Jurisdictional Allocation (if necessary) |
| 9/14/2015 | SCPL | Library JPA Meeting - Receive information as to recruitment process for |
| (Mon) | | Library Director and future Executive Director of LFFA |
| 10/01/2015 | LFFA | LFFA Meeting recommend LFFA MOU amendment related to allocation for |
| (Thu) | | Public Library Improvements to allow Polling by Oct 9th |
| 10/16 - | SCPL | Conduct Polling after LFFA approval of Bond allocation |
| 10/19/2015 | | Solidation of the provided and another the second and second of the seco |
| 10/15/2015 | LFFA | LFFA Meeting —Recommend LFFA MOU amendment related to allocation for |
| (Thu) | | Public Library Improvements to allow Polling by Oct 9th |
| 10/15/2015 | SCPL | Library JPA Meeting – Recommend LFFA MOU amendment related to |
| (Thu) | | allocation for Public Library Improvements; Receive information as to |
| (| | recruitment process for Library Director and future Executive Director of LFFA; |
| | | Authorize budget amendments and agreements related to professional services |
| | | |
| 10/22/2015 | LFFA & | to support LFFA |
| | | Joint Board Meeting – Review poll results |
| (Thu) | SCPL | |
| 11/10/2015 | Santa Cruz | Santa Cruz City Council- approve SCPL JPA (governance) and LFFA JPA |
| (Tue) | | (allocation) amendment(s) related to Public Library Improvements |
| 11/12/2015 | Capitola | Capitola City Council- approve SCPL JPA (governance) and LFFA JPA |
| (Thu) | | (allocation) amendment(s) related to Public Library Improvements |
| 11/18/2015 | Scotts | Scotts Valley City Council- approve SCPL JPA (governance) and LFFA JPA |
| (Wed) | Valley | (allocation) amendment(s) related to Public Library Improvements |
| 12/08/2015 | County | County of Santa Cruz Board of Supervisors- approve SCPL JPA |
| (Tue) | | (governance) and LFFA JPA (allocation) amendment(s) related to Public Library |
| (/ | | Improvements |
| 11/23/2015 | LFFA | Staff to finalize Resolution of Intention to Establish CFD, including Boundary |
| (Mon) | | Map and Rate and Method of Apportionment and Resolution of Intention to Incur |
| (MOII) | 1 | Indebtedness due to Secretary |
| 12/07/2015 | LFFA | LFFA Meeting – Consider Resolution of Intention, including Boundary Map and |
| (Mon) | LIFA | Rate and Method of Apportionment, consider Resolution to Incur Indebtedness |
| 12/21/2015 | LEFA | |
| | LFFA | Boundary Map must be recorded on or before this date |
| (Mon) | | F. IV. C. C. L. C. |
| 12/28/2015 | LFFA | Final Notices of Public Hearing delivered to Secretary |
| (Mon) | | |
| 1/18/2016 | LFFA | Final Resolution of Formation, Resolution Calling the Election and |
| (Mon) | | Consolidation, Resolution Declaring the Necessity to Incur Indebtedness due to |
| | | Secretary |
| 1/25/2016 | LFFA | Notices of Public Hearing published on or prior to this date |
| (Mon) | | g parameter and a prior to this date |
| 2/01/2016 | LFFA | LFFA Meeting -Public Hearing, Consider Resolution of Formation, Resolution |
| (Mon) | | Declaring the Necessity to Incur Indebtedness and Resolution Calling the |
| (IVIOII) | | beclaiming the recessity to incur indebtedness and Resolution Calling the |

SANTA CRUZ COUNTY LIBRARY (SCPL); LIBRARIES FACILITIES FINANCING AUTHORITY (LFFA); AND ASSOCIATED MEMBER AGENCIES

JPA AMENDMENTS, COMMUNITY FACILITIES DISTRICT FORMATION & ELECTION CYCLE

SCHEDULE OF KEY DATES (version 6 - draft)

| | | Election and Consolidation |
|--------------------|------|--|
| 3/11/2016 (Fri) | LFFA | Last Day to Submit Resolution Calling the Election and Consolidation (which reflects exact form of ballot wording) to the County for the June 7, 2016 Election |
| 3/23/2016 (Wed) | LFFA | Last day to withdraw a measure from the ballot, Last day to submit primary ballot arguments |
| 3/28/2016 (Mon) | LFFA | Last day to submit rebuttal arguments |
| 6/07/2016 (Tue) | LFFA | Election Day |
| 7/05/2016 (Tue) | LFFA | Certified statement of results available |
| 7/18/2016 (Mon) | LFFA | Final Resolution Declaring Election Results due to Secretary |
| 8/01/2016 (Mon) | LFFA | LFFA Meeting –Consider Resolution Declaring Election Results and First Reading of CFD Ordinance |
| 8/10/2016 (Wed) | LFFA | Notice of Special Tax Lien recorded and direction provided to County Tax Collector (*actual final date to be confirmed by County) |
| 9/05/2016 (Mon) | LFFA | LFFA Meeting –Adopt CFD Ordinance, adopt Resolution Authorizing Bond Issuance |

SANTA CRUZ PUBLIC LIBRARIES A CITY-COUNTY SYSTEM

FACILITIES FINANCING AUTHORITY LIBRARY JOINT POWERS AUTHORITY BOARD

MINUTES

County Administrator's Conference Room 701 Ocean Street, Room 525, Santa Cruz, CA 95060

September 9, 2015

3:00 PM PUBLIC MEETING

1. ROLL CALL

Director Steve Ando; Director Martin Bernal; Director Jamie Goldstein; Director Susan Mauriello

Staff: Interim Executive Director Marcus Pimentel

2. APPROVAL OF MEETING AGENDA OF SEPTEMBER 9, 2015

Agenda of September 9, 2015 was approved by consensus.

3. ORAL COMMUNICATIONS

None

- 4. EXECUTIVE DIRECTOR REPORT
- 5. CONSENT AGENDA

Director Goldstein moved, seconded by Director Bernal

That the Board approve the following Consent Agenda of September 9, 2015

A. Approve Minutes of August 27, 2015

UNAN

6. STAFF REPORTS

A. Direction for Rate and Apportionment

Interim Executive Director Pimentel gave a detailed presentation of the changed model rate structure according to discussion in a previous study session. The report covered agriculture, commercial and multi-family parcels. A table summarized the new, revised model.

The Board discussed the report and Interim Executive Director Pimentel responded to a number of questions.

Public comment: What will tax rates of \$49-\$59 lead to in bond proceeds? What kind of bond proceeds could be expected from the Bond reserve?

B. Direction for LFFA JPA agreement amendment #01 to Section 2 for bond proceeds distribution to member agencies

Nicole Coburn presented cost estimates for facility costs and project requests. The report also included 10 distribution options. The Board asked for clarification in regards to the distribution options and then discussed the options.

Public comments:

- #1 Capitola should honor their obligation or should be eliminated from the bond.
- #2 Scotts Valley had a similar agreement but finally fulfilled their agreement. \$5 million is too large a request and SV should be left out of the CFD.
- #3 Martha Dexter, Vice Chair of LJPB supports the system-wide approach to distribution based on the Facilities Master Plan. Services are used system-wide and patrons will appreciate this approach.
- #4 Santa Cruz Downtown Branch will need to be temporarily re-located. Who is paying for moving, storage, rent of temporary facility?
- #5. Redevelopment fulfilled their obligation of \$2.6 million to Capitola. The shortfall in Capitola funding is the City's portion and should not be agreed to.

7. WRITTEN COMMUNICATION

None

8. BOARD MEETING CALENDAR

9. NEXT MEETING

The Library Facilities Financing Authority Joint Powers Authority Board (LFFA JPB) adjourned the regular meeting of Wednesday, September 9, 2015 to the next regular meeting on Thursday, September 10, 2015 at 9:00am at the Downtown Branch Meeting Room.

8. ADJOURN

The regular meeting adjourned at 5:00 pm.

Respectfully submitted,

Helga Smith, Secretary of the Board

All documents referred to in these minutes are available in the Library Office.

SANTA CRUZ PUBLIC LIBRARIES A CITY-COUNTY SYSTEM

FACILITIES FINANCING AUTHORITY LIBRARY JOINT POWERS AUTHORITY BOARD

MINUTES

Downtown Branch Meeting Room 224 Church Street, Santa Cruz, CA 95060

September 10, 2015

9:00 AM PUBLIC MEETING - (VIDEO RECORDING AVAILABLE)

1. ROLL CALL

Director Steve Ando; Director Martin Bernal; Director Jamie Goldstein; Director Susan Mauriello

Staff: Interim Executive Director Marcus Pimentel

2. APPROVAL OF MEETING AGENDA OF SEPTEMBER 10, 2015

Agenda of September 10, 2015 was approved by consensus.

3. ORAL COMMUNICATIONS

None

- 4. EXECUTIVE DIRECTOR REPORT
- 5. CONSENT AGENDA
- 6. STAFF REPORTS
 - A. Direction for Rate and Apportionment
 - B. Direction for LFFA JPA agreement amendment #01 to Section 2 for bond proceeds distribution to member agencies

NO ACTION WAS TAKEN

- 7. WRITTEN COMMUNICATION
- 8. BOARD MEETING CALENDAR
- 9. NEXT MEETING

The Library Facilities Financing Authority Joint Powers Authority Board (LFFA JPB) adjourned the regular meeting of Thursday, September 10, 2015 to the next regular meeting on Thursday, October 15, 2015 at 9:00am at the Downtown Branch Meeting Room.

8. ADJOURN

The regular meeting adjourned at 11:00 am.

Respectfully submitted,

Helga Smith, Secretary of the Board

All documents referred to in these minutes are available in the Library Office.

SANTA CRUZ PUBLIC LIBRARIES Library Facilities Financing Authority JPA

STAFF REPORT

AGENDA:

October 15, 2015

DATE:

October 9, 2015

TO:

Library Facilities Financing Authority (LFFA) Board of Directors

FROM:

Marcus Pimentel, Interim Executive Director

SUBJECT:

Item 6.a.- Direction for LFFA JPA amendment #01 to Section 2 for bond

proceeds distribution to member agencies Section 2

RECOMMENDATION

That the Board provides direction to staff for amendments to the LFFA JPA for Section 2 for bond proceeds distribution to member agencies.

BACKGROUND

The LFFA JPA was formed to provide, among other actions, financing of public library improvements related to the Santa Cruz Public Library JPA (SCPL) facilities master plan. The LFFA is currently proceeding with the formation of a community facilities district and placement of a 2016 potential ballot measure under the Mello Roos Community Facilities Act of 1982. The ballot measure would propose a new tax structure to cover the annual debt service of a potential bond issue.

The board has already provided direction on the components of the tax structure. However, final direction on the allocation of potential bond proceeds is still outstanding. The LFFA JPA contained placeholder language to be amended at a later date to define these allocation amounts.

At the September 9, 2015 and September 10, 2015 LFFA Board Meetings, discussion was held on 10 alternative formulas for distribution of potential bond proceeds. The scenarios took into consideration criteria from the Facilities Master Plan (FMP) updated August 2014 estimates, from initial project cost estimates, and population and preliminary estimated tax proceeds provided within member agencies.

It is necessary to finalize the allocation amounts prior to conducting a fourth poll, tentatively scheduled for October 16, 2015 and ultimately prior to adopting the Rate and Method of Apportionment in early December. Once the amounts are determined by the LFFA, each member agency must then approve this $1^{\rm st}$ amendment to the LFFA JPA.

DISCUSSION

Since the last board meeting, agency staff has been meeting with key stakeholders to narrow down and/or identify preferred funding scenarios. County staff feels that there is consensus on a distribution based on Option #10 but with a slightly larger net bond proceeds from \$60 million to \$62 million. However, this allocation would leave the Downtown Santa Cruz branch short of its recommended funding level by over \$5 million. To help mitigate this gap, subsequent discussion may be had at the SCPL board to consider additional allocations from future revenue streams, one-time allocation from current SCPL cash balances in excess of minimum reserve and operational

requirements, and/or one-time allocation from the County Library Fund's excess proceeds. Of particular concerns is providing additional funding to maintain appropriate service levels for the Downtown Branch during construction (through a possible temporary relocation).

To supplement the prior discussion, staff feels it is practical to consider some additional alternative scenario's that add patron use data by branch into the criteria and, where possible base the allocation on related criteria. SCPL staff has recently completed an analysis by branch that provided the summary patron usage %'s grouped my member agency. The agency totals were adjusted upward slightly to allocate other non-branch usage.

Table 1 below provides a summary of: (1) the prior and current arbitrary allocation amounts; (2) two additional allocation amounts based on blended criteria including the FMP, population, patron use and tax generated; and (3) patron usage by branch. Option #13 is a recommended scenario as it gives appropriate weight to the FMP, then balanced weights between population and patron use and preliminary, estimated tax proceeds by agency. In addition, its total resources are comparable to the revised Scenario #11 that may have support by key stakeholders.

| Table 1 | Capitola | County | Santa Cruz | Scotts Valley |
|---|---------------------------|--------------------------------|----------------------------|--------------------------|
| #10 Arbitrary Allocation (9/09/15); \$60 Million | \$8 million (13.3%) | \$ 26 million (43.3%) | \$23.5 million (39.2%) | \$ 2.5 million (4.2%) |
| #11 Arbitrary Allocation (10/09/15); \$62 Million | \$8 million (12.9%) | \$ 26 million (41.9%) | \$25 million (40.3%) | \$3 million (4.8%) |
| #13 Blended- 60% FMP; 25% Pop & Use; 15% Tax | \$8.07 million (13.0%) | \$ 26.07 million (42.0%) | \$25.03 million (40.4%) | \$2.84 million (4.6%) |
| #14 Blended- 55% FMP; 35% Pop & Use; 10% Tax | \$8.18 million (13.2%) | \$ 25.99 million (41.9%) | \$25.20 million (40.6%) | \$2.63 million (4.2%) |
| Patron usage percentage by branch (SCPL Oct'15)* | 8.7% | 34.1% | 42.2% | 15.0% |

A copy of the September 9, 2015 staff report is included as well as a revised schedule including the prior and additional scenario options (11 through 17).

Prepared by: Approved by: Marcus Pimentel Marcus Pimentel

Interim Executive Director Interim Executive Director

ATTACHMENTS:

Exhibit A. Distribution Options

Exhibit B. September 9, 2015 Staff Report: Item 6.b. (Direction for LFFA JPA agreement amendment #01...)

Exhibit A - Distribution Options

| All amounts rc | All amounts rounded to nearest thousand. | Capitola | a | County | y. | Santa Cruz | ruz | Scotts Valley | lley | | |
|---------------------|--|---------------|------------|---------------|------------|---------------|------------|---------------|------------|-----------|------------|
| Options | Description | Amount | % of Total | | Total |
| Option #1 | Project Requests* | \$ 8,379,888 | 14.0% | \$ 22,206,704 | 37.0% | \$ 25,223,464 | 42.0% | \$ 4,189,944 | 7.0% | 4 | 60,000,000 |
| Option #2 | FMP Cost Estimate (Aug-2014)* | \$ 10,382,923 | 17.3% | \$ 20,827,480 | 34.7% | \$ 27,794,962 | 46.3% | \$ 994,635 | 1.7% | 49 | 60,000,000 |
| Option #3 | Based on Population | \$ 2,747,000 | 4.6% | \$ 36,561,000 | %6.09 | \$ 17,432,000 | 29.1% | \$ 3,260,000 | 5.4% | 4 | 60,000,000 |
| Option #4 | Based on Tax Generated by Jurisdiction | \$ 3,459,000 | 5.8% | \$ 40,040,000 | 66.7% | \$ 13,366,000 | 22.3% | \$ 3,135,000 | 5.2% | 45 | 60,000,000 |
| Option #5 | 50% FMP and 50% Pop | \$ 6,565,000 | 10.9% | \$ 28,695,000 | 47.8% | \$ 22,613,000 | 37.7% | \$ 2,127,000 | 3.5% | 4 | 60,000,000 |
| Option #6 | 50% FMP and 50% Tax | \$ 6,921,000 | 11.5% | \$ 30,434,000 | 50.7% | \$ 20,580,000 | 34.3% | \$ 2,065,000 | 3.4% | • | 60,000,000 |
| Option #7 | 10% Off and 90% Pop | \$ 2,472,000 | 4.1% | \$ 32,905,000 | 54.8% | \$ 21,689,000 | 36.1% | \$ 2,934,000 | 4.9% | 44 | 60,000,000 |
| Option #8 | 10% Off and 90% Tax | \$ 3,114,000 | 5.2% | \$ 36,035,000 | 60.1% | \$ 18,029,000 | 30.0% | \$ 2,822,000 | 4.1% | 49 | 60,000,000 |
| Option #9 | 10% Off, 45% FMP and 45% Pop | \$ 5,908,000 | %8'6 | \$ 25,825,000 | 43.0% | \$ 26,352,000 | 43.9% | \$ 1,915,000 | 3.2% | 69 | 60,000,000 |
| Option #10 | Arbitrary Allocation (9/10/15) | \$ 8,000,000 | 13.3% | \$ 26,000,000 | 43.3% | \$ 23,500,000 | 39.2% | \$ 2,500,000 | 4.2% | \$ | 60,000,000 |
| Additional Options: | Options: | | | | | | | | | | |
| Option #11 | Arbitrary Allocation (10/09/15) | \$ 8,000,000 | 12.9% | \$ 26,000,000 | 41.9% | \$ 25,000,000 | 40.3% | \$ 3,000,000 | 4.8% | 49 | 62,000,000 |
| Option #12 | Usage | \$ 5,394,000 | 8.7% | \$ 21,142,000 | 34.1% | \$ 26,164,000 | 42.2% | \$ 9,300,000 | 15.0% | \$ | 62,000,000 |
| Option #13 | 60.0% FMP, 10.0% Pop, 15.0% Use and 15.0% Tax | \$ 8,066,000 | 13.0% | \$ 26,068,000 | 42.0% | \$ 25,031,000 | 40.4% | \$ 2,835,000 | 4.6% | 4 | 62,000,000 |
| Option #14 | 62.5% FMP, 12.5% Pop, 12.5% Use and 12.5% Tax | \$ 8,182,000 | 13.2% | \$ 25,989,000 | 41.9% | \$ 25,200,000 | 40.6% | \$ 2,631,000 | 4.2% | • | 62,000,000 |
| Option #15 | 1/3 FMP, 1/3 Pop and 1/3 Use | \$ 6,320,000 | 10.2% | \$ 26,815,000 | 43.3% | \$ 24,299,000 | 39.2% | \$ 4,566,000 | 7.4% | s | 62,000,000 |
| Option #16 | 50% FMP, 25% Pop and 25% Use | \$ 7,424,000 | 12.0% | \$ 25,490,000 | 41.1% | \$ 25,405,000 | 41.0% | \$ 3,681,000 | 2.9% | 8 | 62,000,000 |
| Option #17 | 50% FMP and 50% Use | \$ 8,062,000 | 13.0% | \$ 21,331,000 | 34.4% | \$ 27,443,000 | 44.3% | \$ 5,164,000 | 8.3% | \$ | 62,000,000 |

[LFFA 6a-Scenarios 1015]

SANTA CRUZ PUBLIC LIBRARIES Library Facilities Financing Authority JPA

STAFF REPORT

AGENDA: September 9, 2015

DATE: September 8, 2015

TO: Library Facilities Financing Authority Board of Directors

FROM: Nicole Coburn, Senior Administrative Analyst

SUBJECT: Item 6.b.- Direction for LFFA JPA agreement amendment #01 to Section

2 for bond proceeds distribution to member agencies

RECOMMENDATION

That the Board provides direction to staff for amendments to Section 2 of the LFFA JPA for bond proceeds distribution to member agencies.

BACKGROUND

In December 2014, the County and cities of Capitola, Santa Cruz and Scotts Valley entered into a new and separate Joint Exercise of Powers Agreement (JPA) for the Santa Cruz County Library Facilities Financing Authority (LFFA). The purpose of the LFFA JPA is to provide the financing of public library improvements through the possible formation of a community facilities district as well as the authorization to issue bonds under the Mello Roos Community Facilities Act of 1982.

The need for financing through the LFFA JPA was underscored by the results of a master facilities needs process initiated in 2012 by the Library Joint Powers Board to create modern library facilities at all 10 branches and headquarters. The cost of public library improvements discussed ranged from a total of \$63 million to \$77 million. The actual dollar amount of improvements that would be funded through a bond issuance has not yet been determined. On page three of the LFFA JPA, the 11 facilities are listed with \$1 each as a placeholder. The agreement must be amended with the total amount of bonds to be issued and actual allocations for each facility in order to call for an election.

DISCUSSION

The Facilities Master Plan (FMP) identified a range of estimated costs for public library improvements, which included new libraries in Capitola and Felton, an expanded library in Aptos, a major renovation in Downtown and improvements at the other six branches and headquarters. As of August 2014, the revised cost estimate for these projects total approximately \$61 million.

It is important to note that the FMP identified facility needs but did not include an assessment of community needs. As a result, the communities of Live Oak and Scotts Valley have identified public library improvements not included in the FMP. In Live Oak, a library annex is proposed at Shoreline Middle School. The facility would include a flexible community room, self-service library for holds pick-up and materials "vending", and computer terminals to download audio and e-books and access other tools. Scotts

Valley has requested the reconfiguration of its branch entrance to face the town center. A summary of facility costs and project requests is provided as Attachment A.

Since project requests total \$72 million and prior poll results indicate that the budget should not exceed \$60 million, it is necessary to develop an allocation which:

- Is equitable county-wide;
- Is reasonably related to the populations where the tax revenue will be generated;
- Begins to address the needs identified by the FMP; and
- Reflects a broad set of community interests to create maximum voter support.

The following two attachments are included for the Board's reference and consideration:

- Library Data including data on population, library budget funding, special tax revenue, FMP costs and project requests by jurisdiction (Attachment B)
- Distribution Options including options based on project requests, FMP costs, population, special tax revenue, the role of the Downtown Branch as a systemwide resource, and a combination of these factors (Attachment C)

The first and second options are based on the project requests and FMP cost estimates. Options three through nine distribute \$60 million in bond proceeds based on one or more of the factors listed above. The last option is an arbitrary allocation. These are presented to show the range of possible approaches to be considered.

As shown in Attachment C, the allocations are "rolled up" by jurisdiction, which may be a preferred way to consider the financial structure. This would allow the jurisdictions flexibility in the design and construction of projects.

Prepared by: Nicole Coburn Approved by: Marcus Pimentel

Senior Administrative

Interim Executive Director

Analyst

ATTACHMENTS:

Attachment A - Facility Costs and Project Requests

Attachment B - Library Data

Attachment C – Distribution Options

Attachment A Facility Costs and Project Requests

| Branch | Cost Estimate Jan-2014 | Cost Estimate Aug-2014 | Project Requests |
|----------------|---------------------------|---------------------------|---------------------|
| Aptos | \$8,248,872 | \$7,939,000 | \$10,000,000 |
| Boulder Creek | 1,642,463 | 1,584,000 | 1,600,000 |
| Branciforte | 1,576,071 | 1,590,500 | 1,600,000 |
| Capitola | 11,411,661 | 10,512,000 | 10,000,000 |
| Downtown | 26,905,725 | 26,249,000 | 28,200,000 |
| Felton | 9,374,000 | 9,394,000 | 9,400,000 |
| Garfield Park | 291,671 | 301,000 | 300,000 |
| Headquarters | 352,649 | 417,000 | 400,000 |
| La Selva Beach | 510,149 | 487,400 | 500,000 |
| Live Oak | 1,715,723 | 1,682,000 | 5,000,000 |
| Scotts Valley | 952,711 | 1,007,000 | 5,000,000 |
| Total | \$62,981,695 | \$61,162,900 | \$72,000,000 |

| Jurisdiction | Cost Estimate as of Jan-2014 | Cost Estimate as of Aug-2014 | Project Requests |
|---------------|------------------------------|------------------------------|---------------------|
| Capitola | \$11,411,661 | \$10,512,000 | \$10,000,000 |
| County | 21,491,207 | 21,086,400 | 26,500,000 |
| Headquarters | 352,649 | 417,000 | 400,000 |
| Santa Cruz | 28,773,467 | 28,140,500 | 30,100,000 |
| Scotts Valley | 952,711 | 1,007,000 | 5,000,000 |
| Total | \$62,981,695 | \$61,162,900 | \$72,000,000 |

| | Н | Capitola | Percent | Ц | County | Percent | Sal | Santa Cruz | Percent | Scotts Valley | | Percent | Total | Percent |
|---|----------------|-------------------|---------|------------|--------------------------|------------|--------------|--------------------------|------------|----------------------------|-----|---------|--------------------------|---------|
| Population (2015) | | 10,052 | 2% | | 133,790 | 61% | | 63,789 | 29% | 11,928 | 928 | 2% | 219,559 | 100% |
| Library Budget Funding (2015-16) Maintenance of Effort Sales Tax | 9 9 | 358,748 | 6% | ↔ ↔ | 4,278,827 | 66% | es es | 1,394,751 | 22% | \$ 434,966 | 66 | 7% | 6,467,292 | 100% |
| Total | 69 | 702,936 | 2% | | 8,859,897 | 63% | | 3,578,934 | 26% | 69 | 96 | %9 | 13,985,157 | 100% |
| Special Tax Revenue (Model #1) Residential | • | | | | | | | | | | | | | |
| Single Family Multifamily | 9 € | 109,378 84,647 | 11% | မှာ မှာ | 1,854,264 355,866 | 70% | . | 540,742 265,321 | 21% | \$ 126,822 \$ 37,918 | 18 | 2% | 2,631,207 | 100% |
| Total | € | 194,025 | %9 | ₩ | 2,210,131 | 65% | | 806,064 | 24% | | 40 | | 3,374,960 | 100% |
| Agricultural Up to 5 Acres - Small | ↔ | | %0 | 69 | 5,749 | 100% | € | 1 | %0 | €9 | 1 | \$ %0 | 5,749 | 100% |
| Greater than 5 Acres and up to 40 Acres – Medium Greater than 40 Acres – Large | ⇔ € | | %0 | ы | 194,768 | 100% | ы н | r | %0 | €9 € | t. | \$ %0 | 194,768 | 100% |
| Total | 69 | | %0 | | 299,636 | 100% | • | | %0 | 9 49 | η. | \$ %0 | 299,636 | 100% |
| Commercial, Industrial, Recreational Up to % Acre - Small | €9 | 23,194 | 12% | € | 81,971 | 42% | ↔ | 80,286 | 41% | \$ 9,714 | 4 | 2% | 195,165 | 100% |
| Greater than ½ and up to 1 Acre - Medium Greater than 1 Acre and up to 5 Acres - I area | ₩ ₩ | 8,128 | 11% | | 36,079 | 48% | ы н | 22,004 | 29% | \$ 9,119 | 19 | 12% \$ | 75,330 | 100% |
| Greater than 5 Acres - Extra Large | 8 | 4,956 | 3% | · 69 | 168,502 | 85% | 9 69 | 9,912 | 2% | 13,877 | 77 | | 197,246 | 100% |
| Total | 49 | 56,101 | 8% | €9 | 385,176 | 28% | 49 | 160,275 | 24% | \$ 61,949 | 49 | \$ %6 | 663,501 | 100% |
| Grand Total | 69 | 250,126 | %9 | 49 | 2,894,942 | %29 | s | 966,339 | 22% | \$ 226,690 | 06 | 2% | 4,338,097 | 100% |
| Facilities Master Plan* Cost Estimate as of Jan-2014 (FMP Escalated) Cost Estimate as of Aug-2014 (FMP Revised) | <i>↔ ↔</i> | 11,411,661 | 18% | ө ө | 21,491,207 21,086,400 | 34% 35% | 8 8 | 28,773,467 28,140,500 | 46% 46% | \$ 952,711 \$ 1,007,000 | 11 | 2% \$ | 62,629,046 60,745,900 | 100% |
| Project Requests* | €9 | 10,000,000 | 14% | €> | 26,500,000 | 37% | \$ | 30,100,000 | 45% | \$ 5,000,000 | 00 | \$ %2 | 71,600,000 | 100% |
| | - | | | | | | | | 1 | | | | | |

* Cost estimates and project requests exclude headquarters.

| Attachment C - Distribution Options | | Capitola P | Percent | Ц | County | Percent | San | Santa Cruz | Percent | L | Scotts Valley | Percent | Total | Percent | ent |
|---|------------|-------------------------------------|-------------------------|------------|--|--------------------------|-------|--|---------------------------|------------|--|----------------|---|---------|----------------------|
| Option #1 Project Requests* | 49 | 10,000,000 | 14% | ↔ | 26,500,000 | 37% | 8 | 30,100,000 | 42% | 0,7 | 5,000,000 | | \$ 71,600,000 | | 100% |
| Option #2 FMP Cost Estimate (Aug-2014)* | 49 | 10,512,000 | 17% | €9 | 21,086,400 | 35% | \$ | 28,140,500 | 46% | €9 | 1,007,000 | 2% | \$ 60,745,900 | | 100% |
| Option #3 Based on Population | ь | 2,747,000 | 2% | €9 | 36,561,000 | 61% | 8 | 17,432,000 | 29% | ↔ | 3,260,000 | 2% | \$ 60,000,000 | | 100% |
| Option #4 Based on Tax Generated by Jurisdiction | ₩ | 3,459,000 | %9 | € | 40,040,000 | %19 | €9 | 13,366,000 | 22% | ↔ | 3,135,000 | 2% | \$ 60,000,000 | | 100% |
| Option #5 50% FMP Cost Estimate (Aug-2014)* 50% Population Total | ы ы | 5,192,000 1,373,000 6,565,000 | 17% 5% 11% | ы ы | 10,414,000 18,281,000 28,695,000 | 35% 61% 48% | \$ 2 | 13,897,000 8,716,000 22,613,000 | 46% 29% 38% | <i>в</i> в | 497,000 1,630,000 2,127,000 | 2% 5% 4% | 30,000,000 | | 100% 100% 100% |
| Option #6 50% FMP Cost Estimate (Aug-2014)* 50% Tax Generated by Jurisdiction Total | <i>в</i> в | 5,191,000 1,730,000 6,921,000 | 17% 6% 12% | <i>в</i> 8 | 10,414,000 20,020,000 30,434,000 | 35% 67% 51% | 8 8 | 13,897,000 6,683,000 20,580,000 | 46% 22% 34% | <i>в</i> в | 498,000 1,567,000 2,065,000 | 3%% | 30,000,000 | | 100% |
| Option #7 10% Off the Top for Downtown 90% Population Total | <i></i> | 2,472,000 | 0% 5% 4% | s s | 32,905,000 | 0% 61% 55% | 8 8 | 6,000,000 15,689,000 21,689,000 | 100% 29% 36% | € € | 2,934,000 | 2% | \$ 6,000,000 54,000,000 \$ 60,000,000 | | 100% 100% 100% |
| Option #8 10% Off the Top for Downtown 90% Tax Generated by Jurisdiction Total | в в | 3,114,000 | %9 9% 2% | es es | 36,035,000 | %09 % <u>19</u> %0 | & & | 6,000,000 12,029,000 18,029,000 | 100% 222% 30% | <i>₩</i> ₩ | 2,822,000 | 0%2 | \$ 6,000,000 54,000,000 \$ 60,000,000 | | 100% |
| Option #9 10% Off the Top for Downtown 45% FMP Cost Estimate (Aug-2014)* 45% Population Total | <i></i> | 4,672,000 1,236,000 5,908,000 | 0% 17% <u>5</u> % | ₩ ₩ | 9,372,000 16,453,000 25,825,000 | 0% 35% 61% 43% | \$ 26 | 6,000,000 12,508,000 7,844,000 26,352,000 | 100% 46% 29% 44% | 9 9 | - 448,000 1,467,000 1,915,000 | 3 2 % | \$ 6,000,000 27,000,000 27,000,000 \$ 60,000,000 | | 100% 100% 100% |
| Option #10 Arbitrary Allocation | € | 8,000,000 | 13% | € | 26,000,000 | 43% | \$ 23 | 23,500,000 | 39% | ↔ | 2,500,000 | 4% | \$ 60,000,000 | | 100% |

* Cost estimates and project requests exclude headquarters.

SANTA CRUZ PUBLIC LIBRARIES Library Facilities Financing Authority JPA

STAFF REPORT

AGENDA:

October 15, 2015

DATE:

October 9, 2015

TO:

Library Facilities Financing Authority (LFFA) Board of Directors

FROM:

Marcus Pimentel, Interim Executive Director

SUBJECT:

Item 6.b.- Update on and consider support of SCPL Board Subcommittee

related to polling for a potential ballot measure

RECOMMENDATION

That the Board receives a verbal update and consider supporting the SCPL Board Subcommittee direction related to the 4^{th} poll for a potential ballot measure.

BACKGROUND

The LFFA JPA was formed to provide financing of public library improvements related to the Santa Cruz Public Library JPA (SCPL) facilities master plan, the formation of a community facilities district and placement of a 2016 potential ballot measure under the Mello-Roos Community Facilities Act of 1982.

The SCPL Board has created a subcommittee to prepare for the 4^{th} poll, currently scheduled to start on October 16, 2015.

DISCUSSION

Staff and/or members of the subcommittee will provide an update on the status of the upcoming poll and may seek support for the subcommittee's recommendations.

Prepared by:

Approved by:

Marcus Pimentel

Marcus Pimentel

Interim Executive Director

Interim Executive Director

ATTACHMENTS:

Exhibit A. Distribution Options

Exhibit B. September 9, 2015 Staff Report: Item 6.b. (Direction for LFFA JPA agreement

amendment #01...)